THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 396

Session of 2015

INTRODUCED BY VANCE, KITCHEN, BAKER, YAW, BREWSTER, FONTANA, HUGHES, FOLMER, YUDICHAK, TEPLITZ, COSTA, GREENLEAF, SMITH, SCHWANK, PILEGGI, BROWNE, RAFFERTY AND VULAKOVICH, FEBRUARY 4, 2015

REFERRED TO PUBLIC HEALTH AND WELFARE, FEBRUARY 4, 2015

AN ACT

Reenacting and amending the act of July 8, 1986 (P.L.408, No.89), entitled, as reenacted, "An act providing for the creation of the Health Care Cost Containment Council, for its powers and duties, for health care cost containment through the collection and dissemination of data, for public accountability of health care costs and for health care for 6 the indigent; and making an appropriation," further providing 7 for sunset; and making editorial changes. The General Assembly of the Commonwealth of Pennsylvania 10 hereby enacts as follows: 11 Section 1. The title and section 1 of the act of July 8, 12 1986 (P.L.408, No.89), known as the Health Care Cost Containment 13 Act, reenacted and amended June 10, 2009 (P.L.10, No.3), are 14 reenacted to read: 15 AN ACT Providing for the creation of the Health Care Cost Containment 16 17 Council, for its powers and duties, for health care cost 18 containment through the collection and dissemination of data, for public accountability of health care costs and for health 19 20 care for the indigent; and making an appropriation.

- 1 Section 1. Short title.
- 2 This act shall be known and may be cited as the Health Care
- 3 Cost Containment Act.
- 4 Section 2. Sections 3 and 4 of the act are reenacted and
- 5 amended to read:
- 6 Section 3. Definitions.
- 7 The following words and phrases when used in this act shall
- 8 have the meanings given to them in this section unless the
- 9 context clearly indicates otherwise:
- 10 "Allowance." The maximum allowed combined payment from a
- 11 payor and a patient to a provider for services rendered.
- 12 "Ambulatory service facility." A facility licensed in this
- 13 Commonwealth, not part of a hospital, which provides medical,
- 14 diagnostic or surgical treatment to patients not requiring
- 15 hospitalization, including ambulatory surgical facilities,
- 16 ambulatory imaging or diagnostic centers, birthing centers,
- 17 freestanding emergency rooms and any other facilities providing
- 18 ambulatory care which charge a separate facility charge. This
- 19 term does not include the offices of private physicians or
- 20 dentists, whether for individual or group practices.
- "Charge" or "rate." The amount billed by a provider for
- 22 specific goods or services provided to a patient, prior to any
- 23 adjustment for contractual allowances.
- "Committee." The Health Care Cost Containment Council Act
- 25 Review Committee.
- Council." The Health Care Cost Containment Council.
- 27 "Covered services." Any health care services or procedures
- 28 connected with episodes of illness that require either inpatient
- 29 hospital care or major ambulatory service such as surgical,
- 30 medical or major radiological procedures, including any initial

- 1 and follow-up outpatient services associated with the episode of
- 2 illness before, during or after inpatient hospital care or major
- 3 ambulatory service. The term does not include routine outpatient
- 4 services connected with episodes of illness that do not require
- 5 hospitalization or major ambulatory service.
- 6 "Data source." A health care facility; ambulatory service
- 7 facility; physician; health maintenance organization as defined
- 8 in the act of December 29, 1972 (P.L.1701, No.364), known as the
- 9 Health Maintenance Organization Act; hospital, medical or health
- 10 service plan with a certificate of authority issued by the
- 11 Insurance Department, including, but not limited to, hospital
- 12 plan corporations as defined in 40 Pa.C.S. Ch. 61 (relating to
- 13 hospital plan corporations) and professional health services
- 14 plan corporations as defined in 40 Pa.C.S. Ch. 63 (relating to
- 15 professional health services plan corporations); commercial
- 16 insurer with a certificate of authority issued by the Insurance
- 17 Department providing health or accident insurance; self-insured
- 18 employer providing health or accident coverage or benefits for
- 19 employees employed in the Commonwealth; administrator of a self-
- 20 insured or partially self-insured health or accident plan
- 21 providing covered services in the Commonwealth; any health and
- 22 welfare fund that provides health or accident benefits or
- 23 insurance pertaining to covered service in the Commonwealth; the
- 24 Department of [Public Welfare] Human Services for those covered
- 25 services it purchases or provides through the medical assistance
- 26 program under the act of June 13, 1967 (P.L.31, No.21), known as
- 27 the Public Welfare Code, and any other payor for covered
- 28 services in the Commonwealth other than an individual.
- "Health care facility." A general or special hospital,
- 30 including psychiatric hospitals, kidney disease treatment

- 1 centers, including freestanding hemodialysis units, and
- 2 ambulatory service facilities as defined in this section, and
- 3 hospices, both profit and nonprofit, and including those
- 4 operated by an agency of State or local government.
- 5 "Health care insurer." Any person, corporation or other
- 6 entity that offers administrative, indemnity or payment services
- 7 for health care in exchange for a premium or service charge
- 8 under a program of health care benefits, including, but not
- 9 limited to, an insurance company, association or exchange
- 10 issuing health insurance policies in this Commonwealth; hospital
- 11 plan corporation as defined in 40 Pa.C.S. Ch. 61 (relating to
- 12 hospital plan corporations); professional health services plan
- 13 corporation as defined in 40 Pa.C.S. Ch. 63 (relating to
- 14 professional health services plan corporations); health
- 15 maintenance organization; preferred provider organization;
- 16 fraternal benefit societies; beneficial societies; and third-
- 17 party administrators; but excluding employers, labor unions or
- 18 health and welfare funds jointly or separately administered by
- 19 employers or labor unions that purchase or self-fund a program
- 20 of health care benefits for their employees or members and their
- 21 dependents.
- 22 "Health maintenance organization." An organized system which
- 23 combines the delivery and financing of health care and which
- 24 provides basic health services to voluntarily enrolled
- 25 subscribers for a fixed prepaid fee, as defined in the act of
- 26 December 29, 1972 (P.L.1701, No.364), known as the Health
- 27 Maintenance Organization Act.
- 28 "Hospital." An institution, licensed in this Commonwealth,
- 29 which is a general, mental, chronic disease or other type of
- 30 hospital, or kidney disease treatment center, whether profit or

- 1 nonprofit, and including those operated by an agency of State or
- 2 local government.
- 3 "Indigent care." The actual costs, as determined by the
- 4 council, for the provision of appropriate health care, on an
- 5 inpatient or outpatient basis, given to individuals who cannot
- 6 pay for their care because they are above the medical assistance
- 7 eligibility levels and have no health insurance or other
- 8 financial resources which can cover their health care.
- 9 "Major ambulatory service." Surgical or medical procedures,
- 10 including diagnostic and therapeutic radiological procedures,
- 11 commonly performed in hospitals or ambulatory service
- 12 facilities, which are not of a type commonly performed or which
- 13 cannot be safely performed in physicians' offices and which
- 14 require special facilities such as operating rooms or suites or
- 15 special equipment such as fluoroscopic equipment or computed
- 16 tomographic scanners, or a postprocedure recovery room or short-
- 17 term convalescent room.
- 18 "Medical procedure incidence variations." The variation in
- 19 the incidence in the population of specific medical, surgical
- 20 and radiological procedures in any given year, expressed as a
- 21 deviation from the norm, as these terms are defined in the
- 22 classical statistical definition of "variation," "incidence,"
- 23 "deviation" and "norm."
- "Medically indigent" or "indigent." The status of a person
- 25 as described in the definition of indigent care.
- 26 "Payment." The payments that providers actually accept for
- 27 their services, exclusive of charity care, rather than the
- 28 charges they bill.
- 29 "Payor." Any person or entity, including, but not limited
- 30 to, health care insurers and purchasers, that make direct

- 1 payments to providers for covered services.
- 2 "Physician." An individual licensed under the laws of this
- 3 Commonwealth to practice medicine and surgery within the scope
- 4 of the act of October 5, 1978 (P.L.1109, No.261), known as the
- 5 Osteopathic Medical Practice Act, or the act of December 20,
- 6 1985 (P.L.457, No.112), known as the Medical Practice Act of
- 7 1985.
- 8 "Preferred provider organization." Any arrangement between a
- 9 health care insurer and providers of health care services which
- 10 specifies rates of payment to such providers which differ from
- 11 their usual and customary charges to the general public and
- 12 which encourage enrollees to receive health services from such
- 13 providers.
- 14 "Provider." A hospital, an ambulatory service facility or a
- 15 physician.
- 16 "Provider quality." The extent to which a provider renders
- 17 care that, within the capabilities of modern medicine, obtains
- 18 for patients medically acceptable health outcomes and prognoses,
- 19 adjusted for patient severity, and treats patients
- 20 compassionately and responsively.
- 21 "Provider service effectiveness." The effectiveness of
- 22 services rendered by a provider, determined by measurement of
- 23 the medical outcome of patients grouped by severity receiving
- 24 those services.
- 25 "Purchaser." All corporations, labor organizations and other
- 26 entities that purchase benefits which provide covered services
- 27 for their employees or members, either through a health care
- 28 insurer or by means of a self-funded program of benefits, and a
- 29 certified bargaining representative that represents a group or
- 30 groups of employees for whom employers purchase a program of

- 1 benefits which provide covered services, but excluding entities
- 2 defined in this section as "health care insurers."
- 3 "Raw data" or "data." Data collected by the council under
- 4 section 6. No data shall be released by the council except as
- 5 provided for in section 11.
- 6 "Severity." In any patient, the measureable degree of the
- 7 potential for failure of one or more vital organs.
- 8 Section 4. Health Care Cost Containment Council.
- 9 (a) Establishment.--The General Assembly hereby establishes
- 10 an independent council to be known as the Health Care Cost
- 11 Containment Council.
- 12 (b) Composition. -- The council shall consist of voting
- 13 members, composed of and appointed in accordance with the
- 14 following:
- 15 (1) The Secretary of Health.
- 16 (2) The Secretary of [Public Welfare] <u>Human Services</u>.
- 17 (3) The Insurance Commissioner.
- 18 (4) Six representatives of the business community, at
- least one of whom represents small business, who are
- 20 purchasers of health care as defined in section 3, none of
- 21 which is primarily involved in the provision of health care
- or health insurance, three of which shall be appointed by the
- 23 President pro tempore of the Senate and three of which shall
- 24 be appointed by the Speaker of the House of Representatives
- from a list of twelve qualified persons recommended by the
- 26 Pennsylvania Chamber of Business and Industry. Three nominees
- 27 shall be representatives of small business.
- 28 (5) Six representatives of organized labor, three of
- which shall be appointed by the President pro tempore of the
- 30 Senate and three of which shall be appointed by the Speaker

- of the House of Representatives from a list of twelve qualified persons recommended by the Pennsylvania AFL-CIO.
 - (6) One representative of consumers who is not primarily involved in the provision of health care or health care insurance, appointed by the Governor from a list of three qualified persons recommended jointly by the Speaker of the House of Representatives and the President pro tempore of the Senate.
 - Governor from a list of five qualified hospital representatives recommended by the Hospital and Health System Association of Pennsylvania one of whom shall be a representative of rural hospitals. Each representative under this paragraph may appoint two additional delegates to act for the representative only at meetings of committees, as provided for in subsection (f).
 - (8) Two representatives of physicians, appointed by the Governor from a list of five qualified physician representatives recommended jointly by the Pennsylvania Medical Society and the Pennsylvania Osteopathic Medical Society. The representative under this paragraph may appoint two additional delegates to act for the representative only at meetings of committees, as provided for in subsection (f).
 - (8.1) An individual appointed by the Governor who has expertise in the application of continuous quality improvement methods in hospitals.
 - (8.2) One representative of nurses, appointed by the Governor from a list of three qualified representatives recommended by the Pennsylvania State Nurses Association.
- 30 (9) One representative of the Blue Cross and Blue Shield

- 1 plans in Pennsylvania, appointed by the Governor from a list
- of three qualified persons recommended jointly by the Blue
- 3 Cross and Blue Shield plans of Pennsylvania.
- 4 (10) One representative of commercial insurance
- 5 carriers, appointed by the Governor from a list of three
- 6 qualified persons recommended by the Insurance Federation of
- 7 Pennsylvania, Inc.
- 8 (11) One representative of health maintenance
- 9 organizations, appointed by the Governor .
- 10 (12) In the case of each appointment to be made from a
- 11 list supplied by a specified organization, it is incumbent
- 12 upon that organization to consult with and provide a list
- which reflects the input of other equivalent organizations
- representing similar interests. Each appointing authority
- will have the discretion to request additions to the list
- originally submitted. Additional names will be provided not
- 17 later than 15 days after such request. Appointments shall be
- 18 made by the appointing authority no later than 90 days after
- 19 receipt of the original list. If, for any reason, any
- 20 specified organization supplying a list should cease to
- 21 exist, then the respective appointing authority shall specify
- 22 a new equivalent organization to fulfill the responsibilities
- 23 of this act.
- 24 (c) Chairperson and vice chairperson. -- The members shall
- 25 annually elect, by a majority vote of the members, a chairperson
- 26 and a vice chairperson of the council from among the business
- 27 and labor representatives on the council.
- 28 (d) Quorum.--Thirteen members, at least six of whom must be
- 29 made up of representatives of business and labor, shall
- 30 constitute a quorum for the transaction of any business, and the

- 1 act by the majority of the members present at any meeting in
- 2 which there is a quorum shall be deemed to be the act of the
- 3 council.
- 4 (e) Meetings.--All meetings of the council shall be
- 5 advertised and conducted pursuant to 65 Pa.C.S. Ch. 7 (relating
- 6 to open meetings), unless otherwise provided in this section.
- 7 (1) The council shall meet at least once every two
- 8 months, and may provide for special meetings as it deems
- 9 necessary. Meeting dates shall be set by a majority vote of
- 10 the members of the council or by the call of the chairperson
- upon seven days' notice to all council members.
- 12 (2) All meetings of the council shall be publicly
- advertised, as provided for in this subsection, and shall be
- open to the public, except that the council, through its
- bylaws, may provide for executive sessions of the council on
- subjects permitted to be discussed in such sessions under 65
- 17 Pa.C.S. Ch. 7. No act of the council shall be taken in an
- 18 executive session.
- 19 (3) The council shall publish a schedule of its meetings
- in the Pennsylvania Bulletin and in at least one newspaper in
- 21 general circulation in the Commonwealth. Such notice shall be
- 22 published at least once in each calendar quarter and shall
- list the schedule of meetings of the council to be held in
- 24 the subsequent calendar quarter. Such notice shall specify
- 25 the date, time and place of the meeting and shall state that
- the council's meetings are open to the general public, except
- 27 that no such notice shall be required for executive sessions
- 28 of the council.
- 29 (4) All action taken by the council shall be taken in
- open public session, and action of the council shall not be

- 1 taken except upon the affirmative vote of a majority of the
- 2 members of the council present during meetings at which a
- 3 quorum is present.
- 4 (f) Bylaws.--The council shall adopt bylaws, not
- 5 inconsistent with this act, and may appoint such committees or
- 6 elect such officers subordinate to those provided for in
- 7 subsection (c) as it deems advisable. The council shall provide
- 8 for the approval and participation of additional delegates
- 9 appointed under subsection (b)(7) and (8) so that each
- 10 organization represented by delegates under those paragraphs
- 11 shall not have more than one vote on any committee to which they
- 12 are appointed. The council shall also appoint a technical
- 13 advisory group which shall, on an ad hoc basis, respond to
- 14 issues presented to it by the council or committees of the
- 15 council and shall make recommendations to the council. The
- 16 technical advisory group shall include physicians, researchers,
- 17 biostatisticians, one representative of the Hospital and
- 18 Healthsystem Association of Pennsylvania and one representative
- 19 of the Pennsylvania Medical Society. The Hospital and
- 20 Healthsystem Association of Pennsylvania and the Pennsylvania
- 21 Medical Society representatives shall not be subject to
- 22 executive committee approval. In appointing other physicians,
- 23 researchers and biostatisticians to the technical advisory
- 24 group, the council shall consult with and take nominations from
- 25 the representatives of the Hospital Association of Pennsylvania,
- 26 the Pennsylvania Medical Society, the Pennsylvania Osteopathic
- 27 Medical Society or other like organizations. At its discretion
- 28 and in accordance with this section, nominations shall be
- 29 approved by the executive committee of the council. If the
- 30 subject matter of any project exceeds the expertise of the

- 1 technical advisory group, physicians in appropriate specialties
- 2 who possess current knowledge of the issue under study may be
- 3 consulted. The technical advisory group shall also review the
- 4 availability and reliability of severity of illness measurements
- 5 as they relate to small hospitals and psychiatric,
- 6 rehabilitation and children's hospitals and shall make
- 7 recommendations to the council based upon this review. Meetings
- 8 of the technical advisory group shall be open to the general
- 9 public.
- 10 (f.1) Payment data advisory group. --
- 11 (1) In order to assure the technical appropriateness and
- 12 accuracy of payment data, the council shall establish a
- payment data advisory group to produce recommendations
- 14 surrounding the collection of payment data, the analysis and
- manipulation of payment data and the public reporting of
- payment data. The payment data advisory group shall include
- 17 technical experts and individuals knowledgeable in payment
- 18 systems and discharge claims data. The advisory group shall
- 19 consist of the following members appointed by the council:
- 20 (i) One member representing each plan under 40
- 21 Pa.C.S. Chs. 61 (relating to hospital plan corporations)
- and 63 (relating to professional health services plan
- corporations).
- 24 (ii) Two members representing commercial insurance
- carriers.
- 26 (iii) Three members representing health care
- 27 facilities.
- 28 (iv) Three members representing physicians.
- 29 (2) The payment data advisory group shall meet at least
- four times a year and may provide for special meetings as may

1 be necessary.

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- The payment data advisory group shall review and 2 3 concur with the technical appropriateness of the use and presentation of data and report its findings to the council 4 5 prior to any vote to publicly release reports. If the council 6 elects to release a report without addressing the technical 7 concerns of the advisory group, it shall prominently disclose 8 this in the public report and include the comments of the 9 advisory group in the public report.
 - (4) The payment data advisory group shall exercise all powers necessary and appropriate to carry out its duties, including advising the council on the following:
- 13 (i) Collection of payment data by the council.
- 14 (ii) Manipulation, adjustments and methods used with 15 payment data.
- 16 (iii) Public reporting of payment data by the council.
- 18 (g) Compensation and expenses.—The members of the council 19 shall not receive a salary or per diem allowance for serving as
- 20 members of the council but shall be reimbursed for actual and
- 21 necessary expenses incurred in the performance of their duties.
- 22 Said expenses may include reimbursement of travel and living
- 23 expenses while engaged in council business.
- 24 (h) Terms of council members.--
- 25 (1) The terms of the Secretary of Health, the Secretary 26 of [Public Welfare] <u>Human Services</u> and the Insurance
- Commissioner shall be concurrent with their holding of public
- office. The council members under subsection (b) (4) through
- 29 (11) shall each serve for a term of four years and shall
- 30 continue to serve thereafter until their successor is

- 1 appointed.
- 2 (2) Vacancies on the council shall be filled in the
- 3 manner designated under subsection (b), within 60 days of the
- 4 vacancy, except that when vacancies occur among the
- 5 representatives of business or organized labor, two
- 6 nominations shall be submitted by the organization specified
- 7 in subsection (b) for each vacancy on the council. If the
- 8 officer required in subsection (b) to make appointments to
- 9 the council fails to act within 60 days of the vacancy, the
- 10 council chairperson may appoint one of the persons
- 11 recommended for the vacancy until the appointing authority
- makes the appointment.
- 13 (3) A member may be removed for just cause by the
- 14 appointing authority after recommendation by a vote of at
- 15 least 14 members of the council.
- 16 (4) No appointed member under subsection (b) (4) through
- 17 (11) shall be eligible to serve more than two full
- 18 consecutive terms of four years beginning on the effective
- 19 date of this paragraph.
- 20 (j) Subsequent appointments. -- Submission of lists of
- 21 recommended persons and appointments of council members for
- 22 succeeding terms shall be made in the same manner as prescribed
- 23 in subsection (b), except that:
- 24 (1) Organizations required under subsection (b) to
- submit lists of recommended persons shall do so at least 60
- 26 days prior to expiration of the council members' terms.
- 27 (2) The officer required under subsection (b) to make
- appointments to the council shall make said appointments at
- 29 least 30 days prior to expiration of the council members'
- 30 terms. If the appointments are not made within the specified

- 1 time, the council chairperson may make interim appointments
- 2 from the lists of recommended individuals. An interim
- 3 appointment shall be valid only until the appropriate officer
- 4 under subsection (b) makes the required appointment. Whether
- 5 the appointment is by the required officer or by the
- 6 chairperson of the council, the appointment shall become
- 7 effective immediately upon expiration of the incumbent
- 8 member's term.
- 9 Section 3. Sections 5, 6, 7, 8, 9 and 10 of the act are
- 10 reenacted to read:
- 11 Section 5. Powers and duties of the council.
- 12 (a) General powers. -- The council shall exercise all powers
- 13 necessary and appropriate to carry out its duties, including the
- 14 following:
- 15 (1) To employ an executive director, investigators and
- other staff necessary to comply with the provisions of this
- 17 act and regulations promulgated thereunder, to employ or
- 18 retain legal counsel and to engage professional consultants,
- as it deems necessary to the performance of its duties. Any
- 20 consultants, other than sole source consultants, engaged by
- 21 the council shall be selected in accordance with the
- 22 provisions for contracting with vendors set forth in section
- 23 16.
- 24 (2) To fix the compensation of all employees and to
- 25 prescribe their duties. Notwithstanding the independence of
- the council under section 4(a), employees under this
- 27 paragraph shall be deemed employees of the Commonwealth for
- the purposes of participation in the Pennsylvania Employee
- 29 Benefit Trust Fund.
- 30 (3) To make and execute contracts and other instruments,

- 1 including those for purchase of services and purchase or
- 2 leasing of equipment and supplies, necessary or convenient to
- 3 the exercise of the powers of the council. Any such contract
- 4 shall be let only in accordance with the provision for
- 5 contracting with vendors set forth in section 16.
- 6 (4) To conduct examinations and investigations, to
- 7 conduct audits, pursuant to the provisions of subsection (c),
- 8 and to hear testimony and take proof, under oath or
- 9 affirmation, at public or private hearings, on any matter
- 10 necessary to its duties.
- 11 (4.1) To provide hospitals with individualized data on
- patient safety indicators pursuant to section 6(c)(7). The
- data shall be risk adjusted and made available to hospitals
- 14 electronically and free of charge on a quarterly basis within
- 45 days of receipt of the corrected quarterly data from the
- 16 hospitals. The data is intended to provide the patient safety
- 17 committee of each hospital with information necessary to
- assist in conducting patient safety analysis.
- 19 (5) To do all things necessary to carry out its duties
- 20 under the provisions of this act.
- 21 (b) Rules and regulations. -- The council shall promulgate
- 22 rules and regulations in accordance with the act of June 25,
- 23 1982 (P.L.633, No.181), known as the Regulatory Review Act,
- 24 necessary to carry out its duties under this act. This
- 25 subsection shall not apply to regulations in effect on June 30,
- 26 2008.
- 27 (c) Audit powers. -- The council shall have the right to
- 28 independently audit all information required to be submitted by
- 29 data sources as needed to corroborate the accuracy of the
- 30 submitted data, pursuant to the following:

- 1 Audits of information submitted by providers or 2 health care insurers shall be performed on a sample and 3 issue-specific basis, as needed by the council, and shall be coordinated, to the extent practicable, with audits performed 4 5 by the Commonwealth. All health care insurers and providers are hereby required to make those books, records of accounts 6 7 and any other data needed by the auditors available to the 8 council at a convenient location within 30 days of a written 9 notification by the council.
 - (2) Audits of information submitted by purchasers shall be performed on a sample basis, unless there exists reasonable cause to audit specific purchasers, but in no case shall the council have the power to audit financial statements of purchasers.
 - (3) All audits performed by the council shall be performed at the expense of the council.
 - (4) The results of audits of providers or health care insurers shall be provided to the audited providers and health care insurers on a timely basis, not to exceed 30 days beyond presentation of audit findings to the council.
- 21 (d) General duties and functions.—The council is hereby 22 authorized to and shall perform the following duties and 23 functions:
- 24 (1) Develop a computerized system for the collection,
 25 analysis and dissemination of data. The council may contract
 26 with a vendor who will provide such data processing services.
 27 The council shall assure that the system will be capable of
 28 processing all data required to be collected under this act.
 29 Any vendor selected by the council shall be selected in
 30 accordance with the provisions of section 16, and said vendor

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- shall relinquish any and all proprietary rights or claims to the data base created as a result of implementation of the data processing system.
 - (2) Establish a Pennsylvania Uniform Claims and Billing Form for all data sources and all providers which shall be utilized and maintained by all data sources and all providers for all services covered under this act.
 - (3) Collect and disseminate data, as specified in section 6, and other information from data sources to which the council is entitled, prepared according to formats, time frames and confidentiality provisions as specified in sections 6 and 10, and by the council.
 - (4) Adopt and implement a methodology to collect and disseminate data reflecting provider quality and provider service effectiveness pursuant to section 6.
 - (5) Subject to the restrictions on access to raw data set forth in section 10, issue special reports and make available raw data as defined in section 3 to any purchaser requesting it. Sale by any recipient or exchange or publication by a recipient, other than a purchaser, of raw council data to other parties without the express written consent of, and under terms approved by, the council shall be unauthorized use of data pursuant to section 10(c).
 - (6) On an annual basis, publish in the Pennsylvania Bulletin a list of all the raw data reports it has prepared under section 10(f) and a description of the data obtained through each computer-to-computer access it has provided under section 10(f) and of the names of the parties to whom the council provided the reports or the computer-to-computer access during the previous month.

- 1 (7) Promote competition in the health care and health 2 insurance markets.
- 3 (8) Assure that the use of council data does not raise 4 access barriers to care.
- 5 (10) Make annual reports to the General Assembly on the rate of increase in the cost of health care in the 6 7 Commonwealth and the effectiveness of the council in carrying 8 out the legislative intent of this act. In addition, the 9 council may make recommendations on the need for further 10 health care cost containment legislation. The council shall 11 also make annual reports to the General Assembly on the 12 quality and effectiveness of health care and access to health 13 care for all citizens of the Commonwealth.
 - (12) Conduct studies and publish reports thereon analyzing the effects that noninpatient, alternative health care delivery systems have on health care costs. These systems shall include, but not be limited to: HMO's; PPO's; primary health care facilities; home health care; attendant care; ambulatory service facilities; freestanding emergency centers; birthing centers; and hospice care. These reports shall be submitted to the General Assembly and shall be made available to the public.
- 23 (13) Conduct studies and make reports concerning the
 24 utilization of experimental and nonexperimental transplant
 25 surgery and other highly technical and experimental
 26 procedures, including costs and mortality rates.
- 27 Section 6. Data submission and collection.
- 28 (a) (1) Submission of data.--The council is hereby
 29 authorized to collect and data sources are hereby required to
 30 submit, upon request of the council, all data required in

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systems and other technical specifications necessary to
render the incoming data substantially valid, consistent,
compatible and manageable using electronic data processing
according to data submission schedules, such schedules to
avoid, to the extent possible, submission of identical data
from more than one data source, established and promulgated
by the council in regulations pursuant to its authority under

this section, according to uniform submission formats, coding

9 section 5(b). If payor data is requested by the council, it

shall, to the extent possible, be obtained from primary payor

sources. The council shall not require any data sources to

contract with any specific vendor for submission of any

13 specific data elements to the council.

- (1.1) Any data source shall comply with data submission guidelines established in the report submitted under section 17.2. The council shall maintain a vendor list of at least two vendors that may be chosen by any data source for submission of any specific data elements.
- 19 Except as provided in this section, the council may 20 adopt any nationally recognized methodology to adjust data 21 submitted under subsection (c) for severity of illness. Every 22 three years after the effective date of this paragraph, the 23 council shall solicit bids from third-party vendors to adjust 24 the data. The solicitation shall be in accordance with 62 25 Pa.C.S. (relating to procurement). In carrying out its 26 responsibilities, the council shall not require health care 27 facilities to report data elements which are not included in 28 the manual developed by the national uniform billing committee. The council shall publish in the Pennsylvania 29 Bulletin a list of diseases, procedures and medical 30

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- 1 conditions, not to exceed 35, for which data under
- 2 subsections (c) (21) and (d) shall be required. The chosen
- 3 list shall not represent more than 50% of total hospital
- 4 discharges, based upon the previous year's hospital discharge
- 5 data. Subsequent to the publication of the list, any data
- 6 submission requirements under subsections (c) (21) and (d)
- 7 previously in effect shall be null and void for diseases,
- 8 procedures and medical conditions not found on the list. All
- 9 other data elements pursuant to subsection (c) shall continue
- 10 to be required from data sources. The council shall review
- the list and may add no more than a net of three diseases,
- 12 procedures or medical conditions per year over a five-year
- period starting on the effective date of this paragraph. The
- 14 adjusted list of diseases, procedures and medical conditions
- shall at no time be more than 50% of total hospital
- 16 discharges.
- 17 (b) Pennsylvania Uniform Claims and Billing Form. -- The
- 18 council shall maintain a Pennsylvania Uniform Claims and Billing
- 19 Form format. The council shall furnish said claims and billing
- 20 form format to all data sources, and said claims and billing
- 21 form shall be utilized and maintained by all data sources for
- 22 all services covered by this act. The Pennsylvania Uniform
- 23 Claims and Billing Form shall consist of the Uniform Hospital
- 24 Billing Form , as developed by the National Uniform Billing
- 25 Committee, with additional fields as necessary to provide all of
- 26 the data set forth in subsections (c) and (d).
- 27 (c) Data elements. -- For each covered service performed in
- 28 Pennsylvania, the council shall be required to collect the
- 29 following data elements:
- 30 (1) uniform patient identifier, continuous across

- 1 multiple episodes and providers;
- 2 (2) patient date of birth;
- 3 (3) patient sex;
- 4 (3.1) patient race, consistent with the method of
 5 collection of race/ethnicity data by the United States Bureau
 6 of the Census and the United States Standard Certificates of
 7 Live Birth and Death;
- 8 (4) patient ZIP Code number;
- 9 (5) date of admission;
- 10 (6) date of discharge;
- 11 (7) principal and secondary diagnoses by standard code, 12 including external cause of injury, complication, infection 13 and childbirth:
- 14 (8) principal procedure by council-specified standard 15 code and date;
- 16 (9) up to three secondary procedures by council17 specified standard codes and dates;
- 18 (10) uniform health care facility identifier, continuous 19 across episodes, patients and providers;
 - (11) uniform identifier of admitting physician, by unique physician identification number established by the council, continuous across episodes, patients and providers;
 - (12) uniform identifier of consulting physicians, by unique physician identification number established by the council, continuous across episodes, patients and providers;
- 26 (13) total charges of health care facility, segregated 27 into major categories, including, but not limited to, room 28 and board, radiology, laboratory, operating room, drugs, 29 medical supplies and other goods and services according to 30 guidelines specified by the council;

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- 1 (14) actual payments to health care facility,
- 2 segregated, if available, according to the categories
- 3 specified in paragraph (13);
- 4 (15) charges of each physician or professional rendering
- 5 service relating to an incident of hospitalization or
- 6 treatment in an ambulatory service facility;
- 7 (16) actual payments to each physician or professional
- 8 rendering service pursuant to paragraph (15);
- 9 (17) uniform identifier of primary payor;
- 10 (18) ZIP Code number of facility where health care
- 11 service is rendered;
- 12 (19) uniform identifier for payor group contract number;
- 13 (20) patient discharge status; and
- 14 (21) provider service effectiveness and provider quality
- pursuant to section 5(d)(4) and subsection (d).
- 16 (d) Provider quality and provider service effectiveness data
- 17 elements. -- In carrying out its duty to collect data on provider
- 18 quality and provider service effectiveness under section 5(d)(4)
- 19 and subsection (c)(21), the council shall define a methodology
- 20 to measure provider service effectiveness which may include
- 21 additional data elements to be specified by the council
- 22 sufficient to carry out its responsibilities under section 5(d)
- 23 (4). The council shall not require health care insurers to
- 24 report on data elements that are not reported to nationally
- 25 recognized accrediting organizations, to the Department of
- 26 Health or to the Insurance Department in quarterly or annual
- 27 reports. The council shall not require reporting by health care
- 28 insurers in different formats than are required for reporting to
- 29 nationally recognized accrediting organizations or on quarterly
- 30 or annual reports submitted to the Department of Health or to

- 1 the Insurance Department. The council may adopt the quality
- 2 findings as reported to nationally recognized accrediting
- 3 organizations. Additional quality data elements must be defined
- 4 and released for public comment prior to the promulgation of
- 5 regulations under section 5(b). The public comment period shall
- 6 be no less than 30 days from the release of these elements.
- 7 (e) Reserve field utilization and addition or deletion of
- 8 data elements. -- The council shall include in the Pennsylvania
- 9 Uniform Claims and Billing Form a reserve field. The council may
- 10 utilize the reserve field by adding other data elements beyond
- 11 those required to carry out its responsibilities under section
- 12 5(d)(3) and (4) and subsections (c) and (d), or the council may
- 13 delete data elements from the Pennsylvania Uniform Claims and
- 14 Billing Form only by a majority vote of the council and only
- 15 pursuant to the following procedure:
- 16 (1) The council shall obtain a cost-benefit analysis of
- 17 the proposed addition or deletion which shall include the
- 18 cost to data sources of any proposed additions.
- 19 (2) The council shall publish notice of the proposed
- addition or deletion, along with a copy or summary of the
- cost-benefit analysis, in the Pennsylvania Bulletin, and such
- 22 notice shall include provision for a 60-day comment period.
- 23 (3) The council may hold additional hearings or request
- 24 such other reports as it deems necessary and shall consider
- 25 the comments received during the 60-day comment period and
- any additional information gained through such hearings or
- other reports in making a final determination on the proposed
- 28 addition or deletion.
- 29 (f) Other data required to be submitted.--Providers are
- 30 hereby required to submit and the council is hereby authorized

- 1 to collect, in accordance with submission dates and schedules
- 2 established by the council, the following additional data,
- 3 provided such data is not available to the council from public
- 4 records:
- 5 (1) Audited annual financial reports of all hospitals
- 6 and ambulatory service facilities providing covered services
- 7 as defined in section 3.
- 8 (2) The Medicare cost report for Medical Assistance or
- 9 successor forms, including the settled Medicare cost report.
- 10 (3) Additional data, including, but not limited to, data
 11 which can be used in reports about:
- 12 (i) the incidence of medical and surgical procedures
- in the population for individual providers;
- 14 (ii) physicians who provide covered services and 15 accept medical assistance patients;
- 16 (iii) physicians who provide covered services and 17 accept Medicare assignment as full payment;
- 18 (v) mortality rates for specified diagnoses and
 19 treatments, grouped by severity, for individual
 20 providers;
- 21 (vi) rates of infection for specified diagnoses and 22 treatments, grouped by severity, for individual 23 providers;
- (vii) morbidity rates for specified diagnoses and treatments, grouped by severity, for individual providers;
- (viii) readmission rates for specified diagnoses and treatments, grouped by severity, for individual providers;
- 30 (ix) rate of incidence of postdischarge professional

- 1 care for selected diagnoses and procedures, grouped by
- 2 severity, for individual providers; and
- 3 (x) data from other public sources.
- 4 (4) Any other data the council requires to carry out its
- 5 responsibilities pursuant to section 5(d).
- 6 (f.1) Review and correction of data. -- The council shall
- 7 provide a reasonable period for data sources to review and
- 8 correct the data submitted under section 6 which the council
- 9 intends to prepare and issue in reports to the General Assembly,
- 10 to the general public or in special studies and reports under
- 11 section 11. When corrections are provided, the council shall
- 12 correct the appropriate data in its data files and subsequent
- 13 reports.
- 14 (g) Allowance for clarification or dissents. -- The council
- 15 shall maintain a file of written statements submitted by data
- 16 sources who wish to provide an explanation of data that they
- 17 feel might be misleading or misinterpreted. The council shall
- 18 provide access to such file to any person and shall, where
- 19 practical, in its reports and data files indicate the
- 20 availability of such statements. When the council agrees with
- 21 such statements, it shall correct the appropriate data and
- 22 comments in its data files and subsequent reports.
- 23 (g.1) Allowance for correction. -- The council shall verify
- 24 the patient safety indicator data submitted by hospitals
- 25 pursuant to subsection (c)(7) within 60 days of receipt. The
- 26 council may allow hospitals to make changes to the data
- 27 submitted during the verification period. After the verification
- 28 period, but within 45 days of receipt of the adjusted hospital
- 29 data, the council shall risk adjust the information and provide
- 30 reports to the patient safety committee of the relevant

- 1 hospital.
- 2 (h) Availability of data. -- Nothing in this act shall
- 3 prohibit a purchaser from obtaining from its health care
- 4 insurer, nor relieve said health care insurer from the
- 5 obligation of providing said purchaser, on terms consistent with
- 6 past practices, data previously provided or additional data not
- 7 currently provided to said purchaser by said health care insurer
- 8 pursuant to any existing or future arrangement, agreement or
- 9 understanding.
- 10 Section 7. Data dissemination and publication.
- 11 (a) Public reports. -- Subject to the restrictions on access
- 12 to council data set forth in section 10 and utilizing the data
- 13 collected under section 6 as well as other data, records and
- 14 matters of record available to it, the council shall prepare and
- 15 issue reports to the General Assembly and to the general public
- 16 according to the following provisions:
- 17 (1) The council shall, for every provider of both
- inpatient and outpatient services within this Commonwealth
- and within appropriate regions and subregions, prepare and
- issue reports on provider quality and service effectiveness
- on diseases or procedures that, when ranked by volume, cost,
- 22 payment and high variation in outcome, represent the best
- opportunity to improve overall provider quality, improve
- 24 patient safety and provide opportunities for cost reduction.
- 25 These reports shall provide comparative information on the
- 26 following:
- 27 (i) Differences in mortality rates; differences in
- length of stay; differences in complication rates;
- 29 differences in readmission rates; differences in
- infection rates; and other comparative outcome measures

the council may develop that will allow purchasers,

providers and consumers to make purchasing and quality

improvement decisions based upon quality patient care and

to restrain costs.

- (ii) The incidence rate of selected medical or surgical procedures, the quality and service effectiveness and the payments received for those providers, identified by the name and type or specialty, for which these elements vary significantly from the norms for all providers.
- (2) In preparing its reports under paragraph (1), the council shall ensure that factors which have the effect of either reducing provider revenue or increasing provider costs and other factors beyond a provider's control which reduce provider competitiveness in the marketplace are explained in the reports. The council shall also ensure that any clarifications and dissents submitted by individual providers under section 6(g) are noted in any reports that include release of data on that individual provider.
- Raw data reports and computer access to council data. --The council shall provide special reports derived from raw data and a means for computer-to-computer access to its raw data to any purchaser, pursuant to section 10(f). The council shall provide such reports and computer-to-computer access, at its discretion, to other parties, pursuant to section 10(q). The council shall provide these special reports and computer-to-computer access in as timely a fashion as the council's responsibilities to publish the public reports required in this section will allow. Any such provision of special reports or computer-to-computer access by the council shall be made only

- 1 subject to the restrictions on access to raw data set forth in
- 2 section 10(b) and only after payment for costs of preparation or
- 3 duplication pursuant to section 10(f) or (g).
- 4 Section 8. Health care for the medically indigent.
- 5 (a) Declaration of policy. -- The General Assembly finds that
- 6 every person in this Commonwealth should receive timely and
- 7 appropriate health care services from any provider operating in
- 8 this Commonwealth; that, as a continuing condition of licensure,
- 9 each provider should offer and provide medically necessary,
- 10 lifesaving and emergency health care services to every person in
- 11 this Commonwealth, regardless of financial status or ability to
- 12 pay; and that health care facilities may transfer patients only
- 13 in instances where the facility lacks the staff or facilities to
- 14 properly render definitive treatment.
- 15 (b) Studies on indigent care. -- To reduce the undue burden on
- 16 the several providers that disproportionately treat medically
- 17 indigent people on an uncompensated basis, to contain the long-
- 18 term costs generated by untreated or delayed treatment of
- 19 illness and disease and to determine the most appropriate means
- 20 of treating and financing the treatment of medically indigent
- 21 persons, the council, at the request of the Governor or the
- 22 General Assembly, may undertake studies and utilize its current
- 23 data base to:
- 24 (1) Study and analyze the medically indigent population,
- 25 the magnitude of uncompensated care for the medically
- indigent, the degree of access to and the result of any lack
- of access by the medically indigent to appropriate care, the
- types of providers and the settings in which they provide
- 29 indigent care and the cost of the provision of that care
- 30 pursuant to subsection (c).

- 1 (2) Determine, from studies undertaken under paragraph
- 2 (1), a definition of the medically indigent population and
- 3 the most appropriate method for the delivery of timely and
- 4 appropriate health care services to the medically indigent.
- 5 (c) Studies.--The council shall conduct studies pursuant to
- 6 subsection (b)(1) and thereafter report to the Governor and the
- 7 General Assembly the results of the studies and its
- 8 recommendations. The council may contract with an independent
- 9 vendor to conduct the study in accordance with the provisions
- 10 for selecting vendors in section 16. The study shall include,
- 11 but not be limited to, the following:
- 12 (1) the number and characteristics of the medically
- indigent population, including such factors as income,
- employment status, health status, patterns of health care
- utilization, type of health care needed and utilized,
- 16 eligibility for health care insurance, distribution of this
- population on a geographic basis and by age, sex and racial
- 18 or linguistic characteristics, and the changes in these
- 19 characteristics, including the following:
- 20 (i) the needs and problems of indigent persons in
- 21 urban areas;
- 22 (ii) the needs and problems of indigent persons in
- 23 rural areas;
- 24 (iii) the needs and problems of indigent persons who
- are members of racial or linguistic minorities;
- 26 (iv) the needs and problems of indigent persons in
- 27 areas of high unemployment; and
- 28 (v) the needs and problems of the underinsured;
- 29 (2) the degree of and any change in access of this
- 30 population to sources of health care, including hospitals,

- 1 physicians and other providers;
- 2 (3) the distribution and means of financing indigent
- 3 care between and among providers, insurers, government,
- 4 purchasers and consumers, and the effect of that distribution
- 5 on each;
- 6 (4) the major types of care rendered to the indigent,
- 7 the setting in which each type of care is rendered and the
- 8 need for additional care of each type by the indigent;
- 9 (5) the likely impact of changes in the health delivery
- 10 system, including managed care entities, and the effects of
- 11 cost containment in the Commonwealth on the access to,
- 12 availability of and financing of needed care for the
- indigent, including the impact on providers which provide a
- disproportionate amount of care to the indigent;
- 15 (6) the distribution of delivered care and actual cost
- to render such care by provider, region and subregion;
- 17 (7) the provision of care to the indigent through
- improvements in the primary health care system, including the
- management of needed hospital care by primary care providers;
- 20 (8) innovative means to finance and deliver care to the
- 21 medically indigent; and
- 22 (9) reduction in the dependence of indigent persons on
- 23 hospital services through improvements in preventive health
- 24 measures.
- 25 Section 9. Mandated health benefits.
- In relation to current law or proposed legislation, the
- 27 council shall, upon the request of the appropriate committee
- 28 chairman in the Senate and in the House of Representatives or
- 29 upon the request of the Secretary of Health, provide information
- 30 on the proposed mandated health benefit pursuant to the

1 following:

2	(1) The General Assembly hereby declares that proposals
3	for mandated health benefits or mandated health insurance
4	coverage should be accompanied by adequate, independently
5	certified documentation defining the social and financial
6	impact and medical efficacy of the proposal. To that end the
7	council, upon receipt of such requests, is hereby authorized
8	to conduct a preliminary review of the material submitted by
9	both proponents and opponents concerning the proposed
10	mandated benefit. If, after this preliminary review, the
11	council is satisfied that both proponents and opponents have
12	submitted sufficient documentation necessary for a review
13	pursuant to paragraphs (3) and (4), the council is directed
14	to contract with individuals, pursuant to the selection
15	procedures for vendors set forth in section 16, who will
16	constitute a Mandated Benefits Review Panel to review
17	mandated benefits proposals and provide independently
18	certified documentation, as provided for in this section.

- (2) The panel shall consist of senior researchers, each of whom shall be a recognized expert:
 - (i) one in health research;
 - (ii) one in biostatistics;
- 23 (iii) one in economic research;
- (iv) one, a physician, in the appropriate specialty
 with current knowledge of the subject being proposed as a
 mandated benefit; and
- 27 (v) one with experience in insurance or actuarial research.
- 29 (3) The Mandated Benefits Review Panel shall have the 30 following duties and responsibilities:

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1 (i)To review documentation submitted by persons 2 proposing or opposing mandated benefits within 90 days of 3 submission of said documentation to the panel. To report to the council, pursuant to its 4 review in subparagraph (i), the following: 5 6 (A) Whether or not the documentation is complete 7 as defined in paragraph (4). 8 Whether or not the research cited in the 9 documentation meets professional standards. 10 Whether or not all relevant research 11 respecting the proposed mandated benefit has been 12 cited in the documentation. 13 Whether or not the conclusions and 14 interpretations in the documentation are consistent with the data submitted. 15 16 To provide the Mandated Benefits Review Panel with sufficient information to carry out its duties and 17 18 responsibilities pursuant to paragraph (3), persons proposing 19 or opposing legislation mandating benefits coverage should 20 submit documentation to the council, pursuant to the 21 procedure established in paragraph (5), which demonstrates the following: 22 23 The extent to which the proposed benefit and the 24 services it would provide are needed by, available to and 25 utilized by the population of the Commonwealth. 26 The extent to which insurance coverage for the (ii) proposed benefit already exists, or if no such coverage 27 28 exists, the extent to which this lack of coverage results 29 in inadequate health care or financial hardship for the

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population of the Commonwealth.

1 (iii) The demand for the proposed benefit from the 2 public and the source and extent of opposition to 3 mandating the benefit. All relevant findings bearing on the social 4 impact of the lack of the proposed benefit. 5 (v) Where the proposed benefit would mandate 6 7 coverage of a particular therapy, the results of at least 8 one professionally accepted, controlled trial comparing the medical consequences of the proposed therapy, 9 10 alternative therapies and no therapy. 11 Where the proposed benefit would mandate (vi) 12 coverage of an additional class of practitioners, the 13 results of at least one professionally accepted, 14 controlled trial comparing the medical results achieved by the additional class of practitioners and those 15 16 practitioners already covered by benefits. 17 The results of any other relevant research. (vii) 18 (viii) Evidence of the financial impact of the 19 proposed legislation, including at least: 20 The extent to which the proposed benefit (A) 21 would increase or decrease cost for treatment or 22 service. 23 The extent to which similar mandated 24 benefits in other states have affected charges, costs 25 and payments for services. 26 The extent to which the proposed benefit 27 would increase the appropriate use of the treatment 28 or service. 29 The impact of the proposed benefit on

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administrative expenses of health care insurers.

1 The impact of the proposed benefits on (E) 2 benefits costs of purchasers. 3 The impact of the proposed benefits on the total cost of health care within the Commonwealth. 4 The procedure for review of documentation is as 5 6 follows: 7 Any person wishing to submit information on (i) 8 proposed legislation mandating insurance benefits for review by the panel should submit the documentation 9 10 specified in paragraph (4) to the council. 11 The council shall, within 30 days of receipt of 12 the documentation: 13 Publish in the Pennsylvania Bulletin notice 14 of receipt of the documentation, a description of the 15 proposed legislation, provision for a period of 60 16 days for public comment and the time and place at which any person may examine the documentation. 17 18 (B) Submit copies of the documentation to the 19 Secretary of Health and the Insurance Commissioner, who shall review and submit comments to the council 20 21 on the proposed legislation within 30 days. 22 (C) Submit copies of the documentation to the 23 panel, which shall review the documentation and issue 24 their findings, pursuant to paragraph (3), within 90 25 days. 26 Upon receipt of the comments of the Secretary (iii) of Health and the Insurance Commissioner and of the 27 28 findings of the panel, pursuant to subparagraph (ii), but 29 no later than 120 days following the publication required

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in subparagraph (ii), the council shall submit said

- 1 comments and findings, together with its recommendations
- 2 respecting the proposed legislation, to the Governor, the
- 3 President pro tempore of the Senate, the Speaker of the
- 4 House of Representatives, the Secretary of Health, the
- 5 Insurance Commissioner and the person who submitted the
- 6 information pursuant to subparagraph (i).
- 7 Section 10. Right-to-Know Law and access to council data.
- 8 (a) Public access. -- The information and data received by the
- 9 council shall be utilized by the council for the benefit of the
- 10 public and public officials. Subject to the specific limitations
- 11 set forth in this section and section 3101.1 of the act of
- 12 February 14, 2008 (P.L.6, No.3), known as the Right-to-Know Law,
- 13 the council shall make determinations on requests for
- 14 information in favor of access. Payor discounts and allowances
- 15 are considered confidential proprietary information and, as
- 16 such, are not records subject to the requirements for public
- 17 access established under the Right-to-Know Law.
- 18 (a.1) Outreach programs. -- The council shall develop and
- 19 implement outreach programs designed to make its information
- 20 understandable and usable to purchasers, providers, other
- 21 Commonwealth agencies and the general public. The programs shall
- 22 include efforts to educate through pamphlets, booklets, seminars
- 23 and other appropriate measures and to facilitate making more
- 24 informed health care choices.
- 25 (b) Limitations on access.--Unless specifically provided for
- 26 in this act, neither the council nor any contracting system
- 27 vendor shall release and no data source, person, member of the
- 28 public or other user of any data of the council shall gain
- 29 access to:
- 30 (1) Any raw data of the council that does not

- simultaneously disclose payment, as well as provider quality and provider service effectiveness pursuant to sections 5(d) and 6(d) or 7(a)(1)(iii).
 - (2) Any raw data of the council which could reasonably be expected to reveal the identity of an individual patient.
 - (3) Any raw data of the council which could reasonably be expected to reveal the identity of any purchaser, as defined in section 3, other than a purchaser requesting data on its own group or an entity entitled to said purchaser's data pursuant to subsection (f).
 - (4) Any raw data of the council relating to actual payments to any identified provider made by any purchaser, except that this provision shall not apply to access by a purchaser requesting data on the group for which it purchases or otherwise provides covered services or to access to that same data by an entity entitled to the purchaser's data pursuant to subsection (f).
- 18 Any raw data disclosing discounts or allowances 19 between identified payors and providers unless the data is 20 released in a Statewide, aggregate format that does not 21 identify any individual payor or class of payors, directly or 22 indirectly through the use of a market share, and unless the 23 council assures that the release of such information is not 24 prejudicial or inequitable to any individual payor or 25 provider or group thereof. Payor data shall be released to 26 individual providers for purposes of verification and 27 validation prior to inclusion in a public report. An 28 individual provider shall verify and validate the payor data 29 within 30 days of its release to that specific individual 30 provider.

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- 1 (c) Unauthorized use of data. -- Any person who knowingly
- 2 releases council data violating the patient confidentiality,
- 3 actual payments, discount data or raw data safeguards set forth
- 4 in this section to an unauthorized person commits a misdemeanor
- 5 of the first degree and shall, upon conviction, be sentenced to
- 6 pay a fine of \$10,000 or to imprisonment for not more than five
- 7 years, or both. An unauthorized person who knowingly receives or
- 8 possesses such data commits a misdemeanor of the first degree.
- 9 (d) Unauthorized access to data. -- Should any person
- 10 inadvertently or by council error gain access to data that
- 11 violates the safequards set forth in this section, the data must
- 12 immediately be returned, without duplication, to the council
- 13 with proper notification.
- 14 (e) Public access to records. -- All public reports prepared
- 15 by the council shall be public records and shall be available to
- 16 the public for a reasonable fee, and copies shall be provided,
- 17 upon request of the chair, to the Public Health and Welfare
- 18 Committee of the Senate and the Health and Welfare Committee of
- 19 the House of Representatives.
- 20 (f) Access to raw council data by purchasers. -- Pursuant to
- 21 sections 5(d)(5) and 7(b) and subject to the limitations on
- 22 access set forth in subsection (b), the council shall provide
- 23 access to its raw data to purchasers in accordance with the
- 24 following procedure:
- 25 (1) Special reports derived from raw data of the council
- shall be provided by the council to any purchaser requesting
- 27 such reports.
- 28 (2) A means to enable computer-to-computer access by any
- 29 purchaser to raw data of the council as defined in section 3
- 30 shall be developed, adopted and implemented by the council,

- and the council shall provide such access to its raw data to any purchaser upon request.
- 3 In the event that any employer obtains from the council, pursuant to paragraph (1) or (2), data pertaining to 4 5 its employees and their dependents for whom said employer 6 purchases or otherwise provides covered services as defined 7 in section 3 and who are represented by a certified 8 collective bargaining representative, said collective 9 bargaining representative shall be entitled to that same data, after payment of fees as specified in paragraph (4). 10 Likewise, should a certified collective bargaining 11 12 representative obtain from the council, pursuant to paragraph 13 (1) or (2), data pertaining to its members and their 14 dependents who are employed by and for whom covered services 15 are purchased or otherwise provided by any employer, said 16 employer shall be entitled to that same data, after payment 17 of fees as specified in paragraph (4).
- 18 In providing for access to its raw data, the council 19 shall charge the purchasers which originally obtained such 20 access a fee sufficient to cover its costs to prepare and 21 provide special reports requested pursuant to paragraph (1) 22 or to provide computer-to-computer access to its raw data 23 requested pursuant to paragraph (2). Should a second or 24 subsequent party or parties request this same information 25 pursuant to paragraph (3), the council shall charge said 26 party a reasonable fee.
- 27 (g) Access to raw council data by other parties.—Subject to
 28 the limitations on access to raw council data set forth in
 29 subsection (b), the council may, at its discretion, provide
 30 special reports derived from its raw data or computer-to-

- 1 computer access to parties other than purchasers. The council
- 2 shall publish regulations that set forth the criteria and the
- 3 procedure it shall use in making determinations on such access,
- 4 pursuant to the powers vested in the council in section 4. In
- 5 providing such access, the council shall charge the party
- 6 requesting the access a reasonable fee.
- 7 Section 4. Section 11 of the act is reenacted and amended to
- 8 read:
- 9 Section 11. Special studies and reports.
- 10 (a) Special studies. -- Any Commonwealth agency may publish or
- 11 contract for publication of special studies. Any special study
- 12 so published shall become a public document.
- 13 (b) Special reports.--
- 14 (1) Any Commonwealth agency may study and issue a report
- on the special medical needs, demographic characteristics,
- 16 access or lack thereof to health care services and need for
- financing of health care services of:
- 18 (i) Senior citizens, particularly low-income senior
- 19 citizens, senior citizens who are members of minority
- groups and senior citizens residing in low-income urban
- 21 or rural areas.
- 22 (ii) Low-income urban or rural areas.
- 23 (iii) Minority communities.
- 24 (iv) Women.
- (v) Children.
- 26 (vi) Unemployed workers.
- (vii) Veterans.
- The reports shall include information on the current
- 29 availability of services to these targeted parts of the
- 30 population, and whether access to such services has increased

- or decreased over the past [ten] 10 years, and specific
- 2 recommendations for the improvement of their primary care and
- 3 health delivery systems, including disease prevention and
- 4 comprehensive health care services. The department may also
- 5 study and report on the effects of using prepaid, capitated
- or HMO health delivery systems as ways to promote the
- 7 delivery of primary health care services to the underserved
- 8 segments of the population enumerated above.
- 9 (2) The department may study and report on the short-
- 10 term and long-term fiscal and programmatic impact on the
- 11 health care consumer of changes in ownership of hospitals
- from nonprofit to profit, whether through purchase, merger or
- 13 the like. The department may also study and report on factors
- 14 which have the effect of either reducing provider revenue or
- increasing provider cost, and other factors beyond a
- provider's control which reduce provider competitiveness in
- 17 the marketplace, are explained in the reports.
- 18 Section 5. Section 12, 13, 14, 15, 16, 17.1, 17.2 and 18 of
- 19 the act are reenacted to read:
- 20 Section 12. Enforcement; penalty.
- 21 (a) Compliance enforcement. -- The council shall have standing
- 22 to bring an action in law or in equity through private counsel
- 23 in any court of common pleas to enforce compliance with any
- 24 provision of this act, except section 11, or any requirement or
- 25 appropriate request of the council made pursuant to this act. In
- 26 addition, the Attorney General is authorized and shall bring any
- 27 such enforcement action in aid of the council in any court of
- 28 common pleas at the request of the council in the name of the
- 29 Commonwealth.
- 30 (b) Penalty.--

- 1 (1) Any person who fails to supply data pursuant to 2 section 6 may be assessed a civil penalty not to exceed
- 3 \$1,000 for each day the data is not submitted.
- 4 (2) Any person who knowingly submits inaccurate data
- 5 under section 6 commits a misdemeanor of the third degree and
- shall, upon conviction, be sentenced to pay a fine of \$1,000
- 7 or to imprisonment for not more than one year, or both.
- 8 Section 13. Research and demonstration projects.
- 9 The council shall actively encourage research and
- 10 demonstrations to design and test improved methods of assessing
- 11 provider quality, provider service effectiveness and efficiency.
- 12 To that end, provided that no data submission requirements in a
- 13 mandated demonstration may exceed the current reserve field on
- 14 the Pennsylvania Uniform Claims and Billing Form, the council
- 15 may:
- 16 (1) Authorize contractors engaged in health services
- 17 research selected by the council, pursuant to the provisions
- 18 of section 16, to have access to the council's raw data
- files, providing such entities assume any contractual
- 20 obligations imposed by the council to assure patient identity
- 21 confidentiality.
- 22 (2) Place data sources participating in research and
- 23 demonstrations on different data submission requirements from
- other data sources in this Commonwealth.
- 25 (3) Require data source participation in research and
- demonstration projects when this is the only testing method
- 27 the council determines is promising.
- 28 Section 14. Grievances and grievance procedures.
- 29 (a) Procedures and requirements. -- Pursuant to its powers to
- 30 publish regulations under section 5(b) and with the requirements

- 1 of this section, the council is hereby authorized and directed
- 2 to establish procedures and requirements for the filing, hearing
- 3 and adjudication of grievances against the council of any data
- 4 source. Such procedures and requirements shall be published in
- 5 the Pennsylvania Bulletin pursuant to law.
- 6 (b) Claims; hearings. -- Grievance claims of any data source
- 7 shall be submitted to the council or to a third party designated
- 8 by the council, and the council or the designated third party
- 9 shall convene a hearing, if requested, and adjudicate the
- 10 grievance.
- 11 Section 15. Antitrust provisions.
- 12 Persons or entities required to submit data or information
- 13 under this act or receiving data or information from the council
- 14 in accordance with this act are declared to be acting pursuant
- 15 to State requirements embodied in this act and shall be exempt
- 16 from antitrust claims or actions grounded upon submission or
- 17 receipt of such data or information.
- 18 Section 16. Contracts with vendors.
- 19 Any contract with any vendor other than a sole source vendor
- 20 for purchase of services or for purchase or lease of supplies
- 21 and equipment related to the council's powers and duties shall
- 22 be let only after a public bidding process and only in
- 23 accordance with the following provisions, and no contract shall
- 24 be let by the council that does not conform to these provisions:
- 25 (1) The council shall prepare specifications fully
- describing the services to be rendered or equipment or
- supplies to be provided by a vendor and shall make these
- specifications available for inspection by any person at the
- 29 council's offices during normal working hours and at such
- 30 other places and such other times as the council deems

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- 2 (2) The council shall publish notice of invitations to 3 bid in the Pennsylvania Bulletin. The council shall also 4 publish such notice in at least four newspapers in general 5 circulation in the Commonwealth on at least three occasions 6 at intervals of not less than three days. Said notice shall 7 include at least the following:
 - (i) The deadline for submission of bids by prospective vendors, which shall be no sooner than 30 days following the latest publication of the notice as prescribed in this paragraph.
 - (ii) The locations, dates and times during which prospective vendors can examine the specifications required in paragraph (1).
 - (iii) The date, time and place of the meeting or meetings of the council at which bids will be opened and accepted.
 - (iv) A statement to the effect that any person is eligible to bid.
 - (3) Bids shall be accepted as follows:
 - (i) No council member who is affiliated in any way with any bidder shall vote on the awarding of any contract for which said bidder has submitted a bid, and any council member who has an affiliation with a bidder shall state the nature of the affiliation prior to any vote of the council.
 - (ii) Bids shall be opened and reviewed by the appropriate council committee, which shall make recommendations to the council on approval. Bids shall be accepted and such acceptance shall be announced only at a

- public meeting of the council as defined in section 4(e), and no bids shall be accepted at an executive session of the council.
 - (iii) The council may require that a certified check, in an amount determined by the council, accompany every bid, and, when so required, no bid shall be accepted unless so accompanied.
 - (4) In order to prevent any party from deliberately underbidding contracts in order to gain or prevent access to council data, the council may award any contract at its discretion, regardless of the amount of the bid, pursuant to the following:
 - (i) Any bid accepted must reasonably reflect the actual cost of services provided.
 - (ii) Any vendor so selected by the council shall be found by the council to be of such character and such integrity as to assure, to the maximum extent possible, adherence to all the provisions of this act in the provision of contracted services.
 - (iii) The council may require the selected vendor to furnish, within 20 days after the contract has been awarded, a bond with suitable and reasonable requirements guaranteeing the services to be performed with sufficient surety in an amount determined by the council, and upon failure to furnish such bond within the time specified, the previous award shall be void.
 - (5) The council shall make efforts to assure that its vendors have established affirmative action plans to assure equal opportunity policies for hiring and promoting employees.

- 1 Section 17.1. Reporting.
- 2 The council shall provide an annual report of its financial
- 3 expenditures to the Appropriations Committee of the Senate and
- 4 the Appropriations Committee of the House of Representatives.
- 5 Section 17.2. Health Care Cost Containment Council Act Review
- 6 Committee.
- 7 (a) Establishment. -- There is established an independent
- 8 committee to be known as the Health Care Cost Containment
- 9 Council Act Review Committee.
- 10 (b) Composition. -- The committee shall consist of the
- 11 following voting members composed of and appointed as follows:
- 12 (1) One member appointed by the Governor.
- 13 (2) Four members appointed by the General Assembly, one
- of whom appointed by each of the following:
- 15 (i) one by the President pro tempore of the Senate;
- 16 (ii) one by the Minority Leader of the Senate;
- 17 (iii) one by the Majority Leader of the House of
- 18 Representatives; and
- 19 (iv) one by the Minority Leader of the House of
- 20 Representatives.
- 21 (3) Two representatives of the business community, at
- least one of whom represents small business, and neither of
- whom is primarily involved in the provision of health care or
- health insurance, one of whom appointed by the President pro
- tempore of the Senate and one of whom appointed by the
- 26 Speaker of the House of Representatives from a list of four
- 27 qualified persons recommended by the Pennsylvania Chamber of
- 28 Business and Industry.
- 29 (4) Two representatives of organized labor, one of whom
- 30 appointed by the President pro tempore of the Senate and one

- of whom appointed by the Speaker of the House of
 Representatives from a list of four qualified persons
 recommended by the Pennsylvania AFL-CIO.
 - (5) One representative of consumers who is not primarily involved in the provision of health care or health care insurance, appointed by the Governor from a list of three qualified persons recommended jointly by the President protempore of the Senate and the Speaker of the House of Representatives.
 - (6) One representative of a health care facility, appointed by the Governor from a list of three qualified hospital representatives recommended by the Hospital and Health System Association of Pennsylvania.
 - (7) One representative of physicians, appointed by the Governor from a list of three qualified physician representatives recommended jointly by the Pennsylvania Medical Society and the Pennsylvania Osteopathic Medical Society.
 - (8) One representative of nurses, appointed by the Governor from a list of three qualified representatives recommended by the Pennsylvania State Nurses Association.
 - (9) One representative of the Blue Cross and Blue Shield plans in Pennsylvania, pursuant to 40 Pa.C.S. Ch. 61 (relating to Hospital Plan Corporations), appointed by the Governor from a list of three qualified persons recommended jointly by the Blue Cross and Blue Shield plans of Pennsylvania.
 - (10) One representative of commercial insurance carriers, appointed by the Governor from a list of three qualified persons recommended by the Insurance Federation of

- 1 Pennsylvania, Inc.
- 2 (c) Chairperson. -- The appointment made by the Governor under
- 3 subsection (b)(1) shall serve as chairman of the committee.
- 4 (d) Quorum.--Eleven members shall constitute a quorum for
- 5 the transaction of any business, and action by the majority of
- 6 the members present at any meeting in which there is a quorum
- 7 shall be deemed to be action of the committee.
- 8 (e) Meetings.--
- 9 (1) All meetings of the committee shall be advertised
- and conducted pursuant to 65 Pa.C.S. Ch. 7 (relating to open
- 11 meetings).
- 12 (2) All action taken by the committee shall be taken in
- open public session, and action of the committee shall not be
- 14 taken except upon the affirmative vote of a majority of the
- members of the committee present during meetings at which a
- 16 quorum is present.
- 17 (f) Compensation and expenses. -- The members of the committee
- 18 shall not receive a salary or per diem allowance for serving as
- 19 members of the committee but shall be reimbursed for actual and
- 20 necessary expenses incurred in the performance of their duties.
- 21 Expenses may include reimbursement of travel and living expenses
- 22 while engaged in committee business.
- 23 (g) Commencement of committee.--
- 24 (1) Within 15 days after the effective date of this
- 25 section, each organization or individual required to submit a
- list of recommended persons to the Governor, the President
- 27 pro tempore of the Senate or the Speaker of the House of
- 28 Representatives under subsection (b) shall submit the list.
- 29 (2) Within 30 days of the effective date of this
- 30 section, the Governor, the President pro tempore of the

- 1 Senate and the Speaker of the House of Representatives shall
- 2 make the appointments called for in subsection (b), and the
- 3 committee shall begin operations immediately following the
- 4 appointments.

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- 5 (h) Responsibilities of the committee.--The committee shall 6 have the following powers and duties:
- 7 (1) To study, review and recommend changes to this act.
- 8 (2) To accept and review suggested changes to this act 9 submitted by members of the committee.
- 10 (3) To approve, by a majority vote of the members of the
 11 committee, a report recommending statutory changes to this
 12 act. The report shall include, at a minimum, the following:
 - (i) The establishment of an Internet database for the general public showing Medicare reimbursement rates for common covered services and treatment.
 - (ii) In consultation with experts in the fields of quality data and outcome measures, the definition and implementation of:
 - (A) A methodology by provider type for the council to risk-adjust quality data.
 - (B) A methodology for the council to collect and disseminate data reflecting provider quality and provider service effectiveness.
- 24 (4) To submit the report approved under paragraph (3) to
 25 the President pro tempore of the Senate and the Speaker of
 26 the House of Representatives within six months after the
 27 effective date of this section.
- 28 (i) Committee support.--The council shall offer staff and
 29 administrative support from the council or its work groups
 30 necessary for the committee to carry out its duties under this

- 1 section.
- 2 Section 18. Severability.
- 3 The provisions of this act are severable. If any provision of
- 4 this act or its application to any person or circumstance is
- 5 held invalid, the invalidity shall not affect other provisions
- 6 or applications of this act which can be given effect without
- 7 the invalid provision or application.
- 8 Section 6. Section 19 of the act is reenacted and amended to
- 9 read:
- 10 Section 19. [Sunset] Expiration.
- 11 This act shall expire June 30, [2014] 2019, unless reenacted
- 12 prior to that date. [By September 1, 2013, a written report by
- 13 the Legislative Budget and Finance Committee evaluating the
- 14 management, visibility, awareness and performance of the council
- 15 shall be provided to the Public Health and Welfare Committee of
- 16 the Senate and the Health and Human Services Committee of the
- 17 House of Representatives. The report shall include a review of
- 18 the council's procedures and policies, the availability and
- 19 quality of data for completing reports , whether there is a more
- 20 cost-efficient way of accomplishing the objectives of the
- 21 council and the need for reauthorization of the council.]
- 22 Section 7. Section 20 of the act is reenacted to read:
- 23 Section 20. Effective date.
- 24 This act shall take effect immediately.
- 25 Section 8. This act shall be retroactive to June 29, 2014.
- 26 Section 9. This act shall take effect immediately.